

Release of the U.S. EPA Draft MCLs

Lucas Martin, P.E. - Engineer, Drinking Water Protection, MDH

Sarah Fossen-Johnson - Manager, Environmental Surveillance & Assessment, MDH

April 19, 2023

U.S. EPA Draft MCLs

- On March 14, 2023, U.S. EPA released a draft rule with Maximum
 Contaminant Level Goals (MCLGs) and Maximum Contaminant Levels (MCLs)
 for PFOA and PFOS, and a Hazard index for GenX, PFBS, PFNA, and PFHxS
 - MCLGs are the maximum level of a contaminant in drinking water at which no known or anticipated adverse effect on the health of persons would occur, allowing an adequate margin of safety; MCLGs are non-enforceable, MCLGs for nonthreshold carcinogens are automatically set at zero
 - MCLs are the primary regulatory standards for all U.S. public water systems and factors in health risks, costs and benefits, feasibility, and laboratory detection limitations used to manage drinking water; <u>MCL is an enforceable standard</u> that is set as close as feasible to MCLG

U.S. EPA Draft MCLs

Chemical	Current MDH Health- based Guidance (ppt)	Contaminant Laval	Contaminant Levels	Practical Quantification Level (PQL)* (ppt)
PFOA	35	0	4.0	4
PFOS	15	0	4.0	4
PFBS	100		Hazard Index = 1.0	3
PFHxS	47	Hazard Index = 1.0		3
PFNA	-			4
GenX	-			5

^{*} Practical Quantification Level (PQL) is the lowest analyte concentration that can be reliably measured within specified limits of precision and accuracy during routine laboratory operating conditions

GenX = Hexafluoropropylene oxide dimer acid (HFPO-DA)

U.S. EPA Draft MCLs – Hazard Index

$$\text{Hazard Index} = \left(\frac{\text{[GenX_{water}]}}{\text{[10 ppt]}}\right) + \left(\frac{\text{[PFBS_{water}]}}{\text{[2000 ppt]}}\right) + \left(\frac{\text{[PFNA_{water}]}}{\text{[10 ppt]}}\right) + \left(\frac{\text{[PFHxS_{water}]}}{\text{[9.0 ppt]}}\right)$$

Compare the concentration of each PFAS to its associated Health-Based Water Concentration (HBWC), which is the level at which no health effects are expected for that PFAS

HI > 1.0 is an exceedance of the proposed Hazard Index MCL for these four PFAS

HBWC is based on a non-cancer reference value (RfD or Minimal Risk Level) for the critical (usually the most sensitive) health effect

• Target organ may not be the same between compounds — "general HI" approach

Why are PFOS/PFOA not included in the HI?

Cancer vs non-cancer

U.S. EPA Draft MCLs - Monitoring

- EPA is proposing that systems with previously acquired monitoring data from UCMR 5 will not be required to conduct separate initial monitoring
 - All systems >3,300 population, some smaller systems
- Other previously acquired monitoring data using EPA methods 533 or 537.1 may be considered for initial monitoring
 - Other systems <3,300 population
- However, the draft rule has the following initial monitoring requirements:
 - Groundwater >10,000 population and all surface water systems: quarterly for 12 months
 - Groundwater <10,000 population: twice in a 12 month period (90 days apart)

Entry Points

- Entry Point where treated water enters the distribution system
 - SDWA compliance samples are collected at Entry Points
- Types of Entry Points:
 - Individual well with only chemical feed
 - Combined Discharge multiple wells that connect together for chemical addition
 - Treatment Plant water from one or more wells receives treatment other than just chemical addition
- An individual well does not receive a notice of violation (NOV); an entry point receives a NOV

U.S. EPA Draft MCLs - Compliance

- Compliance will start 3 years after rule promulgation allows for initial monitoring
- Compliance based on Quarterly Running Annual Average (QRAA)
- If a sample result is <PQL, EPA is proposing to use **zero** for compliance
 - Example 1: If PFOA is 2.0, 1.5, 5.0, 3.5 the values used for QRAA are 0, 0, 5.0, 0
 - Example 2: PFOA at 3.5, 3.8, 5.0, 6.0 (QRAA = 4.6) \rightarrow 0, 0, 5.0, 6.0 (QRAA = 2.8)
- Why would results above a lab's reporting limit not be used for compliance?
- PUBLIC COMMENTS due by May 30th
 - https://www.epa.gov/sdwa/and-polyfluoroalkyl-substances-pfas

Notice of Violation vs Health Risk Advisory

- If an entry point exceeds an MCL they receive a Notice of Violation from MDH. This legally requires action on their part to meet the MCL.
- If an entry point exceeds state health based guidance values, they will receive a Health Risk Advisory (HRA) letter from MDH. Since these values aren't legally enforceable, the letter suggests 'recommended' actions.
 - Recommended actions could include notification to residents, blending, shutting off a well, and/or treatment
 - The MCLs, including the HBWC values used in the EPA HI, will not be used in MDH's health risk index (HRI) calculation

Summary of Upcoming Changes

	PFAS with upcoming new guidance	Type of guidance	Additivity calculation	Estimated release of final guidance	Enforceability	Timeline
EPA	PFOA PFOS GenX PFBS PFNA PFHxS	Maximum Contaminant Level Goals (MCLGs) Maximum Contaminant Levels (MCLs)	Hazard Index: GenX PFBS PFNA PFHxS	Late 2023/early 2024	MCLGs: non- enforceable MCLs: enforceable standard	Receive a Notice of violation (NOV) 3 years after the rule's promulgation under SDWA EPA Rule
MDH	PFOA PFOS	Health-Based Guidance Values (HBVs)	Health Risk Index (HRI): PFOA PFOS PFBS PFBA PFHxS PFHxA	2023	not legally enforceable, suggest 'recommended' actions by MDH	Receive a Health Risk Advisory (HRA) effective immediately (with sufficient monitoring data) MDH HBVs

Summary of guidance values and additivity equations

	MDH guidance values		EPA draft MCL	EPA health- based water concentration
All values in ng/L (ppt)	HRL	HBV		
PFOS	300	<u>15</u>	4	
PFOA	35	<u>35</u>	4	
PFBA	<u>7000</u>			
PFHxA		<u>200</u>		
PFBS	7000	<u>100</u>	1.0	2000
PFHxS		<u>47</u>	(unitless)	9
HFPO-DA (GenX)			Hazard	10
PFNA			Index	10

$$\frac{\text{MDH}}{\text{Health Risk}} = \frac{\text{PFBS}}{100} + \frac{\text{PFBA}}{7000} + \frac{\text{PFHxS}}{47} + \frac{\text{PFHxA}}{200} + \frac{\text{PFOS}}{15} + \frac{\text{PFOA}}{35}$$
Index

$$\frac{\text{EPA Hazard}}{\text{Index}} = \frac{\text{GenX}}{10} + \frac{\text{PFBS}}{2000} + \frac{\text{PFNA}}{10} + \frac{\text{PFHxS}}{9}$$

Update on MDH health-based guidance values (HBVs)

- MDH is reviewing the MDH health-based guidance values for PFOS and PFOA
 - MDH recognizes the evolving science indicates a need to lower Minnesota's current health-based guidance values to be protective of public health
 - Using rigorous processes to review and develop updated values for PFOA and PFOS for Minnesota's unique populations and communities, with a goal of completing values in 2023
- MDH will use updated PFOA/PFOS values in the PFAS Health Risk Index (HRI, or HI) equation

Thank you!

Lucas Martin

lucas.martin@state.mn.us

651-201-4144

Sarah Fossen-Johnson

sarah.fossen.johnson@state.mn.us

651-201-4080

4/24/2023